Message Text

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TO SECSTATE WASHDC 1187

INFO AMEMBASSY MANILA

AMEMBASSY SEOUL

AMEMBASSY TAIPEI

AMCONSUL NAHA

CINCPAC HONOLULU, HAWAII

COMUSJAPAN YOKOTA, JAPAN

CDR USARJ CAMP ZAMA, JAPAN

CG 5TH AF YOKOTA, JAPAN

COMNAVFORJAPAN YOKOSUKA, JAPAN

COMSEVENTHFLT YOKOSUKA, JAPAN

CONFIDENTIAL TOKYO 8571

CINCPAC FOR POLAD

E.O. 11652: GDS TAGS: MARR, JA

SUBJECT: DEFENSE DEBATE: SEALANES AND DEFENSE COOPERATION

REF: TOKYO 8397

SUMMARY: THIS REPORT UPDATES THE ONGOING DEFENSE POLICY DEBATE. DISCUSSIONS HAVE CENTERED ON A MORE CONCRETE DEFINITION OF US-JAPAN COOPERATION AND JAPAN'S ROLE IN DEFENDING COMMERCIAL SEA LANES. AS BEFORE, GOJ SPOKESMEN SEEM TO BE ADVANCING THEIR IDEAS TO TEST PUBLIC OPINION AND ESTABLISH A POLITICAL FRAMEWORK FOR FURTHER DEVELOPMENT OF DEFENSE POLICY. END SUMMARY

1. AS REPORTED REFTEL, TWO KEY AREAS OF THE DEFENSE-SHARING DEBATE HAVE BEEN (1) CLOSER US-JAPAN COORDINATION ON EMERGENCY CONFIDENTIAL

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DEFENSE MEASURES AND (2) SEA LANES -- SPECIFICALLY, WHAT,

IF ANY, ROLE WOULD JAPAN'S DEFENSE FORCES PLAY IN GUARDING NOT ONLY JAPANESE TERRITORIAL WATERS, BUT VITAL COMMERCIAL SEA TRAFFIC AS WELL. BOTH OF THESE ISSUES RECEIVED FURTHER ATTENTION IN DIET INTERPELLATIONS ON JUNE 24.

- 2. IN REGARD TO US-JAPANESE COOPERATION, JDA DEFENSE BUREAU DIRGEN MARUYAMA STATED THAT IT WOULD BE IMPOSSIBLE TO RELY ON U.S. FORCES IN INITAL GROUND COMBAT OPERATIONS, I.E., AN INVASION OF JAPAN. THE SDF WOULD HAVE TO CONTAIN SUCH AN ATTACK ITSELF, WHILE RELYING ON LONGER-RUN U.S. SUPPLY AND SUPPORT. MARUYAMA REPEATED HIS EARLIER REMARKS CONCERNING THE CONSTITUTIONAL LIMITATONS ON SDF NAVAL AND AIR ACTIVITIES, EMPHASIZING DEPENDENCE ON THE U.S. FOR NUCLEAR DETERRENT AS WELL AS QTE OFFENSIVE OPERATIONS UNQTE (ATTACKS ON ENEMY BASES).
- 3. MARUYAMA AND JDA DIRGEN SAKATA THEN NOTED THAT THEY WANTED TO FORMULATE QTE A GENRAL OUTLINE OF OPERATIONAL COOPERATOON UNQTE WITH THE U.S. THIS WILL BE A MAJOR POINT IN THE DORTH-COMING SAKATA-SCHLESINGER TALKS. ACCORDING TO THE ASAHI, QTE SAKATA AND OTHERS WOULD LIKE TO ESTABLISH, ON THE BASIS OF AGREEMENT BETWEEN THE TWO GOVERNMENTS, AN ORGANIZATION LIKE A JOINT OPERATIONS HEADQUARTERS, SO AS TO ENABLE THE SDF AND USFJ TO TAKE HARMONIOUS JOINT ACTIONS IN TIMES OF EMERGENCY UNQTE.
- 4. WITH REFERENCE TO MARITIME DEFENSE, MARUYAMA ELABORATED HIS EARLIER REMARKS ON SEA LANES: QTE WE WANT THE U.SM 7TH FLEET TO SECURE THE GENERAL COMMAND OF THE SEA, BUT OUR COUNTRY MUST TAKE CHARGE OF THE MARITIME TRANSPORTATION OF COMMODITIES JAPAN WANTS. UNQTE IN THIS CONTEXT, THE JDA IS CONSIDERING THE ESTABLISHMENT OF SOUTHEAST AND SOUTHWEST SEA LANES (TOKYO TO GUAM AND OSAKA TO THE NORTH OF TAIWAN) OF ABOUT 1,000 NAUTICAL MILES FOR DEFENSE BY THE MSDF. THE ASAHI NOTED THAT THIS STATEMENT MAY CAUSE CONTROVERSY BY ITS BEING LINKED QTE TO DEFENSE BY SEA AREA UNQTE (REFTEL) AND INTEGRATED OPERATIONS WITH U.S. FORCES.
- 5. COMMENT: THE ABOVE ARTICLE REPRESENTS THE MOST DEVELOPED PUBLIC INIDCATION OF SAKATA'S THINKING ON US-JAPAN DEFENSE COOPERATION ARRANGEMENTS. AT A MEETING JUNE 25, THE CHAIRMAN OF THE JOINT STAFF COUNCIL, GENERAL SHIRAKAWA, CONFIRMED TO CONFIDENTIAL

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COMUSJAPAN OUR IMPRESSION REPORTED EARLIER THAT SAKATA'S PRINCIPAL IMMEDIATE AIM IS TO DEVELOP A SCENARIO FOR EVENTUAL PUBLIC POLITICAL LEVEL SANCTION FOR JOINT DEFENSE PLANNING. SHIRAKAWA SAID THAT NO DETAILED PLANS HAVE BEEN DEVELOPED FOR IMPLEMENTING THIS SCENARIO BUT THAT IT WOULD INVOLVE A MEETING BETWEEN SAKATA AND SECDEF. THE MEETING ITSELF WOULD NOT TAKE UP SPECIFIC DEFENSE PLANNING BUTONE OF ITS RESULTS WOULD BE TO PRODUCE A STATEMENT ON THE NEED FOR MORE DETAILED DEFENSE PLANNING. THIS WOULD LEAD

TO THE ESTABLISHMENT OF SOME FORM OF JOINT COMMITTEE, PERHAPS ON THE LEVEL OF THE EXISTING SECURITY CONSULTATIVE GROUP, BUT WITH PREDOMINANTLY MILITARY MEMBERSHIP. THE COMMITTEE WOULD PROVIDE THE FRAMEWORK FOR ACTUAL PLANNING. SHIRAKAWA REITERATED, HOWEVER, THAT THERE WERE NO DETAILED PLANS AS YET.

6. AS FOR THE ESTABLISHMENT OF SEA LANES, THIS APPEARS ANOTHER EXAMPLE OF THE CONTINUING SERIES OF JDA STATEMENTS WHICH TEST THE WATER AND ARE USUALLY FOLLOWED BY OPPOSITION COUNTER ATTACK. IN MANY CASES, COUNTER ATTACK HAS LED TO JDA BACKPEDALLING WITH RETENTION OF JUST ENOUGH OF THE ORIGINAL STATEMENT TO REPRESENT SOME SLIGHT PROGRESS. END COMMENT HODGSON

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